

ANNEXES

ANNEX I

News Release of 18 March 1993 Issued after
Final Planning Visit to Lesotho



Commonwealth News Release

93/4

18 March 1993

COMMONWEALTH TO OBSERVE LESOTHO ELECTION

Commonwealth Secretary-General, Chief Emeka Anyaoku, today welcomed a statement from the leaders of the major political parties in Lesotho, which issued following a five-day visit to Lesotho by a special Commonwealth mission. In their statement the leaders of the Basotho National Party (BNP), the Basotholand Congress Party (BCP) and the Marematlou Freedom Party (MFP) agreed that:

"As the election campaign enters its final stages, the leaders of the major political parties wish to reiterate their commitment to the holding of free and fair elections on 27 March 1993 which they see as being central to the well-being of their nation. They express their confidence in the arrangements for the poll to date and satisfaction that the elections which the people of Lesotho have awaited for so long are now within reach. They believe that the democratic path represents the way to a peaceful and stable society.

In the interest of stability and national reconciliation, they reiterate their commitment to resolve all unresolved issues that may be a potential source of instability as a matter of priority when the newly elected democratic Parliament comes into operation.

They also renew their support for a constitutional monarchy as provided for in the draft Constitution which they believe will serve as a symbol of unity and a focal point for the nation, and as such will command the loyalty of all the people of Lesotho."

"The undertaking on the part of these key political leaders in Lesotho to resolve as a matter of priority all outstanding issues augurs well for a successful transition from military to civilian rule and the achievement of long-term peace and security thereafter", the Secretary-General said.

The Secretary-General announced that in keeping with the Commonwealth commitment to help facilitate a successful transition, a Commonwealth Observer Group appointed by him will arrive in Lesotho on 19 March 1993 to observe the final preparations for the general election due on 27 March 1993, and

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Pall Mall, London SW1Y 5HX, Britain. Tel: 071-839 3411; Fax: 071-930 0827; Telex: 27678*

the election itself. The Chairman of the 18-strong Observer Group will be Lord Carlisle of Bucklow, former British Government Cabinet Minister. The Secretary-General noted that the Commonwealth has been assisting the transition process for more than a year now and stood ready to assist the new Government of Lesotho in its efforts to achieve peace, reconciliation and stability.

The full list of observers is as follows:

Rt. Hon. The Lord Carlisle of Bucklow QC, Chairman
Britain

Dr Dinanath Gajadhar
Deputy Chief Election Officer
Trinidad and Tobago

Hon. Clive Griffiths
Chairman of the Commonwealth Parliamentary Association,
and Member of the Legislative Council, Western Australia
Australia

Senator Alvin Knight
Dominica

Mr Myron Kuziak
Chief Electoral Officer for Saskatchewan
Canada

Hon. Russell Marshall
Former Minister of Foreign Affairs
New Zealand

Mr Tamsier M'Bye
Deputy Permanent Secretary
Ministry for Local Government and Lands
The Gambia

Hon. Bennie Mwiinga, MP
Zambia

Dr Patricia Rodgers
Former High Commissioner to London
The Bahamas

Mr S K Singh
Former Foreign Secretary
India

Mr David Zamchiya
Lawyer, and former Principal Secretary
Ministry of Justice
Zimbabwe

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COMMONWEALTH SECRETARIAT SUPPORT STAFF

Mr Max Gaylard	Team Leader
Mr Clive Jordan	Press Adviser
Mr Richard Nzerem	Assistant to Observers
Dr Indrajit Coomaraswamy	Assistant to Observers
Ms Zainah Anwar	Assistant to Observers
Ms Jean Fryer	Administrative Officer
Ms Charlene Lee Ling	Secretary

ANNEX II

Composition of the Commonwealth Observer Group

The Rt Hon The Lord Carlisle of Bucklow, QC (Britain – Chairman)

Lord Carlisle of Bucklow is a Queen's Counsel. His public service career commenced when he was elected Conservative Member of Parliament for Runcorn from 1964 to 1983 and for Warrington South from 1983 to 1987. During this time he served in government as Parliamentary Under Secretary of State, Home Office, Minister of State, Home Office from 1970–74, and later in the Cabinet as Secretary of State for Education and Science from 1979–81. He has served as Chairman of many committees including the Parole Review Committee and is currently Chairman of the Criminal Injuries Compensation Board. He was Treasurer of the Commonwealth Parliamentary Association (CPA) from 1982–85 and Chairman of the United Kingdom Branch of the CPA from 1985–87. Lord Carlisle was educated at Radley College and holds a Bachelor of Law (LLB) Honours Degree from Manchester University.

Dr Dinanath Gajadhar (Trinidad and Tobago)

Dr Dinanath Gajadhar is currently Deputy Chief Election Officer with the Elections and Boundaries Commission of Trinidad and Tobago. He joined the Commission in 1983 and having served as a Training Officer, became Assistant Chief Election Officer in 1986 and Deputy Chief in 1989. His wide international elections experience took him to Namibia in 1989 where he served as a member of the United Nations team to monitor the elections and to Nicaragua in 1990 as a member of the Organisation of American States team. In 1990 he assisted the CARICOM Working Group of Senior Electoral Officials in organising elections in Haiti and in 1992 he assisted the Guyana Elections Commission with the training of election staff. He was also a member of the Commonwealth Observer Group to the Presidential Election in Ghana in November 1992. Dr Gajadhar holds Bachelor of Science, Bachelor of Education and Master of Education Degrees and a PhD in Educational Administration including Personnel Management and Evaluation.

The Hon Clive Edward Griffiths (Australia)

The Hon Clive Griffiths is currently President of the Legislative Council of Western Australia and Chairman of the World Executive Committee of the Commonwealth Parliamentary Association (CPA). He joined the Australian Liberal Party in 1956 and his public service career started when he was elected Member of South Perth City Council in 1962 to 1966. He was elected to Parliament in 1965. He has since held such posts as Secretary of the Party;

Deputy Chairman of Committees in the Legislative Council; President of the Legislative Council and Chairman of the Joint House Committee. He has been President of the Western Australian Branch of the CPA since 1977 and was regional representative for the Australian and Pacific region from 1988 to 1990. He was a member of the Commonwealth Observer Group to the Presidential Election in Ghana in November 1992. Mr Griffiths was educated at State Schools and the Kalgoorlie School of Mines.

Senator Alvin Canaan Knight (Dominica)

Senator Alvin Knight is currently serving as an appointed Senator in the Dominica House of Assembly. In the 1970s he was an announcer, reporter and programme director for the Dominica Broadcasting Corporation and in the early 1980s became Manager of the radio station. From 1982 to 1984 he was Press Secretary to Prime Minister Eugenia Charles. From 1984 he has been politically involved with the Dominica Freedom Party serving as its Campaign Manager, International Secretary and, from 1986 to 1990, its Secretary-General. From 1990 to 1992 he served as a Member of the Dominica Electoral Commission and is currently Secretary-General of the East Caribbean Institute for Democracy and a Member of the Advisory Committee of the Caribbean Institute for Human Rights. Mr Knight was educated at Dominica Grammar School, the New York School of Broadcasting and University of Guyana, Management Studies.

Mr Myron Alexander Kuziak (Canada)

Mr Myron Kuziak is currently the Chief Elections Officer (CEO) for Saskatchewan. He is a distinguished lawyer and has been a Member of the Law Society of Saskatchewan since 1965 and a Member of the Law Society of Manitoba since 1969. He was Counsel to the Saskatchewan Human Rights Commission from 1973 to 1979, Chairman of the Saskatchewan Public and Private Rights Board from 1976 to 1983, Lecturer at the Human Justice School, University of Regina from 1988 to 1992 and has been Director of the Canadian Civil Liberties Association since 1973. He was appointed as CEO in August 1992. Mr Kuziak holds a Bachelor of Arts and a Bachelor of Law (LLB) Degree from the University of Saskatchewan.

The Hon Russell Marshall (New Zealand)

The Hon Russell Marshall is a former Minister of Foreign Affairs of New Zealand, holding the post from 1987 until he retired at the 1990 general election after 18 years as Member of Parliament for Wanganui. He was a member of the Cabinet with the Labour Government from 1984-90 during which time he held the posts of Minister of Education, Conservation, Pacific Island Affairs and Disarmament as well as Foreign Affairs. Mr Marshall is currently Chairman of the New Zealand National Commission for Unesco and Chairman of Trustees of the New Zealand Africa Information Centre. He has a Bachelor of

Arts Degree from Victoria University, Wellington, a New Zealand Diploma of Teaching and an Honorary PhD from the University of Khon Kaen (Thailand).

Mr Tamsier Demba M'Bye (The Gambia)

Mr Tamsier Demba M'Bye is currently Deputy Permanent Secretary, Ministry for Local Government and Lands. During his distinguished public service career he has served as Assistant and Acting Divisional Commissioner, Electoral Officer in the Office of the Supervisor of Elections, and Clerk of the House of Representatives. He has been Senior Assistant Secretary in the Ministry of Water Resources and the Environment, National ECOWAS Co-ordinator in the Ministry of Economic Planning and Industrial Development, and Principal Assistant Secretary in the Ministry of External Affairs. Mr M'Bye holds a Bachelor of Arts (cum laude) Degree in Political Science from Bowdoin College, Maine, USA and a Master of Arts Degree in International Relations from the Fletcher School of Law and Diplomacy, USA.

The Hon Bennie H W Mwiinga (Zambia)

The Hon Bennie Mwiinga is currently the Movement for Multi-party Democracy (MMD) Member of Parliament for Mazabuka, having won his constituency in the 1986 and 1991 Presidential and National Assembly Elections. He is also Director and Consultant Chemical Engineer for MG Paterson & Sons, Ltd. His public service career started as a youth member of the then ruling party, UNIP. He is a member of the Zambian Branch of the Commonwealth Parliamentary Association (CPA) and Vice-President of the Zambian Branch of the Interparliamentary Union; he attended the 35th Commonwealth Parliamentary Conference in Barbados, the 41st CPA Seminar on Parliamentary Practice and Procedure at Westminster in London and the 1st Seminar on Political Parties in a Multi-party Democracy jointly sponsored by the National Democratic Institute for International Affairs (NDI), USA, and the Westminster Foundation for Democracy (Britain); he was also a member of the Commonwealth Observer Group to the Presidential Election in Ghana in November 1992. Mr Mwiinga was educated in Zambia and has a Bachelor of Science (Maths and Chemistry) Degree from the University of Zambia and a Bachelor of Science (Hons)(Chemical Engineering) Degree and a Master of Science (Production Technology and Management) Degree from the University of Aston, Birmingham, Britain.

Dr Patricia Elaine Joan Rodgers (The Bahamas)

Dr Patricia Rodgers is currently Chief of Protocol (Permanent Secretary) in the Ministry of Foreign Affairs. She joined the Ministry of Foreign Affairs in 1970 as an Administrative Cadet and moved up over a period of 10 years to the rank of Deputy Permanent Secretary. She was appointed Under-Secretary in January 1988 and became Permanent Secretary in November 1992. Her diplomatic representation covers such posts as Chargé d'Affaires a.i. of the

Bahamas Embassy in Washington, August 1979–March 1980, Alternate Representative to the Organisation of American States, November 1982–May 1983, Acting High Commissioner and High Commissioner to Canada between 1983 and 1988, and High Commissioner to Britain from 1988 to 1992 during which time she was also accredited as Ambassador to the Federal Republic of Germany, Belgium and France and Ambassador and Head of Mission to the EEC and Permanent Representative to the International Maritime Organisation. Dr Rodgers holds a Doctorate in Political Science from the Institut Universitaire des Hautes Etudes Internationales, Geneva, a Diploma in International Relations (Honours) from the Graduate Institute of International Relations, St Augustine, Trinidad and a Master of Arts (Honours) Degree in English from Aberdeen University, Scotland.

Mr S K Singh (India)

Mr S K Singh entered the Indian Foreign Service in 1954 and having worked his way through various posts in the Ministry of External Affairs was appointed Ambassador to Lebanon concurrently accredited to Jordan and Cyprus from 1974 to 1977, and then moved on as Ambassador to Afghanistan until 1979. He was Ambassador to Austria and India's Permanent Representative to the United Nations in Vienna and also Governor for India on the Board of Governors of the International Atomic Energy Agency from 1982 to 1985 from where he was posted as Ambassador to Pakistan until 1989. He returned to India and held the post of Foreign Secretary until 1990. He was a member of the Commonwealth Group which observed the Presidential, Parliamentary and Civic Elections in Kenya in December 1992. Mr Singh holds a Master of Arts Degree and a Bachelor of Law (LLB) Degree. He was educated at Agra University in India and Trinity College, Cambridge. He is presently Visiting Professor of International Affairs at the Jawaharlal Nehru University in Delhi.

Mr David Makhumbini Zamchiya (Zimbabwe)

Mr David Zamchiya is a lawyer with long experience in the political, legal, electoral and constitutional affairs of his country dating from 1966 when he became a full-time worker for the Zimbabwe African National Union (ZANU). From 1972 to 1978 he served in the Zambian Ministry of Legal Affairs as State Advocate and then Parliamentary Draftsman. At the country's independence, he was appointed a member of Zimbabwe's first Delimitation Commission drawing up the boundaries for the constituencies to be represented at the 1985 elections. He was appointed as Permanent Secretary in the newly created Ministry of Legal and Parliamentary Affairs in 1982 and continued these responsibilities in the new combined Ministry of Justice, Legal and Parliamentary Affairs from 1984 to 1989. He served as Senator and Chairman of the Senate Legal Committee of the Zimbabwe Parliament from 1989 to 1990. He is currently Director of several companies, including Barclays Bank of Zimbabwe, Deputy Chairman of Air Zimbabwe Corporation, as well as Deputy Chairman of the Edgars Group and of Randalls Group. Mr Zamchiya

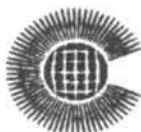
holds a Bachelor of Law (LLB) Honours Degree from Bristol, Britain and a Master of Law (LLM) Degree from the London School of Economics. He is a Barrister-at-Law from Gray's Inn and is admitted to legal practice in Zambia and Zimbabwe.

SECRETARIAT SUPPORT STAFF

Mr Max Gaylard	Team Leader
Mr Clive Jordan	Press Adviser
Mr Richard Nzerem	Assistant to Observers
Dr Indrajit Coomaraswamy	Assistant to Observers
Ms Zainah Anwar	Assistant to Observers
Ms Jean Fryer	Administrative Officer
Ms Charlene Lee Ling	Secretary

ANNEX III

Arrival Statement of 19 March 1993



Lesotho Elections

Commonwealth Observer Group

News Release

ARRIVAL STATEMENT

We have been sent to Lesotho by the Commonwealth Secretary-General, Chief Emeka Anyaoku, to observe the general election on 27 March. This follows an invitation for the presence of a Commonwealth Observer Group from the Government of Lesotho which was supported by all the major political parties involved in the election.

We come from 11 different countries, all of them partners with Lesotho in the Commonwealth association, but we will serve as Observers in our personal capacities and not as representatives of countries, governments or organisations to which we may belong. Our broad task here is to observe relevant aspects of the organisation and conduct of the election in accordance with the law of Lesotho. We will be based in different parts of the country both before and on election day, and we will meet all the contending political parties and other groups who wish to meet us.

We have no executive role. Our function is not to supervise but to observe the process as a whole and to form an impartial and independent judgment. We may, however, make proposals designed to assist the holding of the election. On completion of our task, we will present a report to the Commonwealth Secretary-General.

We are proud and happy to have been invited to come here by the Government and the political parties at this historic time for Lesotho, and we look forward to the election being conducted in the spirit of peacefulness, dignity and courtesy long associated with the people of Lesotho.

Maseru
19 March 1993

ANNEX IV

List of Significant Engagements

Friday, 19 March

- 1130 Arrival of Commonwealth Observer Group (COG)
- 1400 Courtesy call on Minister of Finance and Acting Minister of Foreign Affairs, The Hon Abel Thoahlane
- 1800 COG Briefing

Saturday, 20 March

- 0900 Meeting with Marematlou Freedom Party (MFP)
- 1000 Chairman, Mr Gaylard and four Observers attend Basotho National Party (BNP) *pitso* (rally) in Leribe
- 1030 Four Observers attend Electoral Office local training session with Chief Electoral Officer, Mrs Joycelyn Lucas, in Butha-Buthe
- 1130 Three Observers attend BNP *pitso* in Mohale's Hoek
- 1130 Three Observers attend Basutoland Congress Party (BCP) national-level *pitso* in Maseru. To be joined later by other Observers
- 1600 Meeting with Kopanang Basotho Party and United Party

Sunday, 21 March

- 1030 Meeting with Chief Electoral Officer
- 1630 Meeting with BNP leadership

Monday, 22 March

- 0730 Attend National Tree Planting ceremony presided over by HM King Letsie III
- 1100 Meeting with BCP leadership
- 1500 Meeting with National Union of Mineworkers of South Africa
- 1800 Meeting with British High Commissioner, HE Mr Roy Cowling, and staff

Tuesday, 23 March

- 0900 Meeting with minor political parties
- 1500 COG deployment briefing
- 1630 Meeting with former Attorney-General and Minister of Justice and Prisons and Law, Constitutional and Parliamentary Affairs, Mr Albert K Maope
- 1800 Chairman's reception for international observers, government and electoral officials, church representatives and others

Wednesday, 24 March

- 0730 Eight teams of Observers deployed to cover all 65 constituencies in 10 districts. Teams to attend *pitsos*, meet with party leaders, candidates and supporters, electoral and district officials, military and police, traditional leaders and the general public. Daily reports to be submitted to operations room
- 0900 Chairman, Mr Gaylard and three Observers meet with Chairman of Military Council Major-General Ramaema

Thursday, 25 March

- 1100 Courtesy call on HM King Letsie III by Chairman and Mr Gaylard

All teams on deployment duties

Friday, 26 March

All teams on deployment duties

Saturday, 27 March

POLLING DAY

- 0630 COG teams visit selected polling stations to observe opening of the poll
Teams observe polling throughout the day
- PM Return to selected polling stations to observe close of poll and count. Submit overall assessments of polling day

Sunday, 28 March

- Noon COG teams return to Maseru. Submit polling station reports
Interim Statement issued. Press conference by Chairman
- 1630 COG team debriefing

Monday, 29 March

- 1000 Discussion on first draft of full Report

Tuesday, 30 March

- 1130 Chairman, Mr Gaylard and three Observers call on BCP leader, Dr Ntsu Mokhehle
- 1400 Chairman and Mr Gaylard hold consultations with church leaders
- 1630 Chairman, Mr Gaylard and three Observers call on BNP leader, Mr Rets'elisitsoe Sekhonyana
- 1800 Chairman and Mr Gaylard meet with MFP leader, Mr Vincent Malebo

Wednesday, 31 March

- 0900 Discussion and approval of full Report
1100 Call on HM King Letsie III
1430 Call on Chairman of Military Council Major-General Ramaema

Thursday, 1 April

- 0900 Final statement issued

Departure from Maseru

ANNEX V

News Release of 23 March 1993 and Schedule of Deployment



Lesotho Elections

Commonwealth Observer Group

News Release

The Commonwealth Observer Group to the Lesotho election, currently in Maseru, will be splitting up and travelling in different parts of the country for the last three days before the election. On Wednesday 24 March they will be dividing into two-person teams concentrating on eight different areas. The areas are: Maseru; Maseru/Leribe; Maseru/Mafeteng; Butha-Buthe; Mohale's Hoek, and the mountain districts of Qacha's Nek; Thaba-Tseka; and Mokhotlong. A list of the two-person teams and their areas of assignment is attached.

Based in these centres, the Observers will be visiting all 65 constituencies in the period up to and including polling day. They will be observing the preparations for the election, the voting itself, and the count, in order to make an impartial judgement on the election process as a whole.

The Observers, who come from different Commonwealth countries across the world, have been sent to Lesotho by the Commonwealth Secretary-General, Chief Emeka Anyaoku, at the request of the Lesotho Government and with the agreement of all the major political parties involved in the elections.

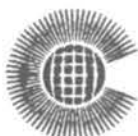
The Observers arrived in Maseru on Friday 19 March. Since then, they have held meetings with the Chief Electoral Officer and election officials, the Government and the political parties, church leaders and representatives of the news media.

The Commonwealth Observer Group is chaired by Lord Carlisle of Bucklow, a former British Government Cabinet Minister. The other members of the Group comprise leading Commonwealth parliamentarians and former government ministers, electoral and constitutional experts, senior public officials and diplomats.

Commenting on the meetings held by the Group so far, Lord Carlisle said that he was greatly encouraged by the commitment of all concerned to the holding of a successful election on Saturday 27 March, and to achieving peace, stability and reconciliation in a new, democratic Lesotho. Lord Carlisle added that he was particularly impressed by the arrangements which had been put in place for the election. He hoped that these arrangements would lead to the fullest participation by the people of Lesotho in their first multiparty, democratic election for many years.

Commonwealth Observer Group
Maseru Sun Hotel
Lesotho

23 March 1993



Lesotho Elections

Commonwealth Observer Group

Telephone: (266) 313 111
Fax: (266) 310 104
Telex: 4372

c/o Lesotho Sun Hotel
Private Bag A 68
Maseru
Lesotho

DEPLOYMENT OF OBSERVERS

TEAMS	AREA	HOTEL
ONE: Chairman Mr Gaylard	Maseru	Lesotho Sun
TWO: Dr Gajadhar Mr Jordan	Maseru/Leribe	Lesotho Sun
THREE: Dr Rodgers Mr Mwiinga	Maseru/Mafeteng	Lesotho Sun
FOUR: Mr Griffiths Mr M'Bye	Butha-Buthe	Crocodile Inn
FIVE: Mr Singh Ms Zainah	Mohale's Hoek	Mt. Maluti
SIX: Mr Marshall Mr Zamchiya	Qacha's Nek	Nthatuana
SEVEN: Senator Knight Dr Coomaraswamy	Thaba-Tseka	Highlands Guesthouse
EIGHT: Mr Kuziak Mr Nzerem	Mokhotlong	Senqu

ANNEX VI

Observation Notes and Polling Check List

OBSERVATION NOTES FOR POLL AND COUNT

PART A

The Observers may focus particular attention on the following aspects of the conduct of the election:

REGISTRATION

1. Likely percentage of potential voters denied registration through early closure of rolls.
2. Procedures to challenge by voters of their exclusion from the rolls.

POLITICAL CAMPAIGN

1. The nature of access to the electronic media available to the opposition parties.
2. The procedure (if any) for the allocation of time for political broadcasts and advertisements on radio and television.
3. The nature of access enjoyed by the political parties to the print media.
4. The tone and content of political broadcasts, advertisements and posters put out by the political parties.
5. The conduct of political meetings.
6. The conduct of house to house canvassing of voters.
7. The voter education programme on radio and television conducted by the Chief Electoral Officer.
8. Permits for public meetings.
9. Access to printing facilities.
10. Access to funds and sources of funds.
11. Access to state services.

CONDUCT OF THE POLL

1. The location of polling stations.
2. The accuracy of the Voters' List at the polling stations.
3. Distances travelled by voters to polling stations in rural areas.
4. The length of time voters waited to cast their votes.
5. The steps (if any) taken to ensure that the secrecy of the ballot is assured.
6. The performance of the electoral officials at the polling station visited.
7. The procedure followed at the opening of the poll.
8. The adequacy or otherwise of polling station facilities.
9. The incidence of loss of registration certificates.
10. The number (if any) of persons with voter registration certificates but whose names are not on the Voters' List.
11. The procedures in place to ensure proper security of ballot papers, ballot boxes and official seals.
12. The general electoral environment that prevailed at the polling stations visited.
13. The state of readiness of polling stations.
14. Availability of adequate supplies, e.g. ballot papers, Voters' List, official stamps and pads, etc.
15. Security of ballot papers prior to election.
16. Access of party agents to polling stations.

THE COUNT

1. Inspection of seals.
2. The process of reconciling the number of people who voted with the number of ballots cast.
3. The determination of invalid ballots which are stamped rejected.
4. The conduct of the returning officers and their assistants.
5. The preparation of the Declaration of the Result of the Poll.
6. The facilities for candidates and their representatives to witness and verify the count.

PART B

Questions that may be put:

Before Polling Day

1. Is electoral register full and correct? People missed off? Are there names of dead people/people who have moved away included?
2. Are electoral officials confident about arrangements? Are political parties and local notables (priests, lawyers, etc) satisfied?
3. Is the person in the street satisfied with arrangements? Will he/she vote? If not, is he/she afraid to do so?
4. Has the campaign been free of intimidation, etc? Have all parties had full access to media?
5. Is there freedom to advertise (posters, leaflets, etc)?
6. How will voters' IDs be checked? Will it be possible to vote twice?
7. How will those away from home or ill in bed be able to vote?

On the day

1. Before polling starts, are the ballot boxes empty? Are they properly sealed?
2. Are all procedures agreed beforehand being adhered to?
3. Are all parties represented at polling stations? Are they satisfied with process?
4. Are IDs being properly checked?
5. Are voters apparently voting freely? Are they enthusiastic? Do they talk freely? Do they exhibit signs of fear or intimidation?
6. Do voters understand procedures properly? If not, are they being explained fully and impartially? Are attempts being made to suggest how they should vote?
7. Is only one person at a time allowed into the voting booth? Do their ballot papers go straight into the sealed box?
8. How long are voters waiting to vote? If a long time, are some being put off?
9. Who will run the procedures on the day? Will they be ex-Party people? How were they chosen?
10. Will all parties be present at polling stations throughout voting and count?

11. Will foreign observers have free access to all stages of the process?
12. Are voters being asked suspicious questions after leaving the polling station?

After Voting

1. Are the boxes kept safe until opened? Are all parties/observers present at opening?
2. Does the number of used ballot papers tally with the record of those who have voted?
3. Are the papers counted properly? Are any valid ones being spoiled during counting, intentionally or not?

COMMONWEALTH OBSERVER GROUP TO LESOTHO

CHECK LIST FOR POLLING STATION VISITS

Names of Observers:

Constituency:

Polling Station Location:

1. **Facilities:** Good?..... Adequate?..... Poor?.....
2. **Number waiting to vote:** Approx.....
3. **Polling staff:** Efficient?..... Adequate?..... Poor?.....
4. **Voters' attitudes:** Happy?..... Resigned?..... Confused?..... Subdued?.....
5. **Security presence:** Discreet?..... Intrusive?..... Oppressive?.....
6. **Complaints by party polling agents:** No [] Yes []
7. **Complaints by voters:** No [] Yes []
8. **Mood at polling station:** Orderly?..... Tense?..... Excited?..... Relaxed?.....
9. **Secrecy:** Assured?..... Uncertain?.....
10. **Register**
 - (a) personation attempts alleged? No [] Yes [] [number]
 - (b) names alleged to be missing? No [] Yes [] [number]
 - (c) multiple voting attempts alleged? No [] Yes [] [number]
11. **Apparent fairness overall:** Good?..... Acceptable?..... Questionable?.....
12. **Other comments/Details of above:**

ANNEX VII

Eve-of-Poll Statement Issued on 26 March 1993



Lesotho Elections

Commonwealth Observer Group

News Release

EVE-OF-POLL STATEMENT BY THE CHAIRMAN OF THE COMMONWEALTH OBSERVER GROUP, LORD CARLISLE OF BUCKLOW, QC

As the people of Lesotho prepare to take part in their first multiparty democratic election in more than two decades, we in the Commonwealth Observer Group have found throughout the country a determination to exercise the right to vote and a recognition that this election represents a turning point in Lesotho's history as an independent sovereign nation.

Our Commonwealth Observers, who are stationed throughout Lesotho, have been to almost all of the 65 constituencies, and will be visiting polling stations in a great many of those constituencies on polling day itself. The dedication and professionalism of the many electoral officials we have met in the field augur well for a successful election. Those difficulties encountered by members of our Group have been drawn to the attention of the Chief Electoral Officer and her staff, who have moved quickly to rectify them. We are thus confident that with the co-operation of all those involved, electoral officials, political parties, and the voters themselves, a successful return to democratic civilian democracy in Lesotho is now close at hand.

Tomorrow's election offers a long-awaited opportunity for the people of Lesotho to choose their political leadership in a democratic election. We in the Commonwealth Observer Group strongly encourage voters to take full advantage of that opportunity.

26 March 1993

ANNEX VIII

Interim Statement Issued on 28 March 1993



Lesotho Elections

Commonwealth Observer Group

News Release

INTERIM STATEMENT BY THE CHAIRMAN, LORD CARLISLE OF BUCKLOW

Observers from the Commonwealth were stationed throughout the country both before and during polling day. On polling day itself they succeeded in visiting a large sample of polling stations in the great majority of constituencies.

Our experience has been uniform throughout the country. Serious shortcomings in the distribution of election materials caused substantial delays in the opening of polling stations in many areas and there were scenes of initial confusion, particularly in some of the larger polling districts where there were multiple polling stations. In several more isolated parts of the country polling stations were not able to open at all and the several thousand electors in those areas are being allowed to vote today. The overall effect of these delays on the turnout is not clear.

Despite their difficulties, electoral officials, party candidates and agents, and above all the voters themselves combined to ensure the ultimate success of the day. Once stations were able to open, voting proceeded in an orderly and proper manner. Everywhere, we observed electoral officials in each polling station to be carrying out their duties with great care and dedication, and procedures were followed meticulously. The agents of political parties to whom we spoke at individual polling stations expressed uniform satisfaction with the conduct of the poll, and we received no complaints of irregularities. Nor did we receive any reports of intimidation or incidents that might have marred the peaceful and orderly conduct of the poll. We are satisfied that those who voted were able to freely and fairly record their views.

Most of all, we were enormously impressed by the enthusiasm, tolerance and good humour of the citizens of Lesotho as they participated in their first democratic, multiparty election for over 20 years. They queued in large numbers with patience and dignity, often from the very early hours of the morning, to cast their votes. The spirit in which they did so augurs well for the future peace and stability of Lesotho under a democratically elected government.

Maseru
28 March 1993

ANNEX IX

Final Statement Issued before Departure
on 1 April 1993



Lesotho Elections

Commonwealth Observer Group

News Release

FINAL STATEMENT

On the eve of transfer of power to a democratically-elected Government in Lesotho, the Chairman of the Commonwealth Observer Group, Lord Carlisle of Bucklow, announced today that the Group had concluded its work and had submitted its full Report to the Commonwealth Secretary-General, Chief Emeka Anyaoku, in London. The Secretary-General had thanked the Observers and stated that the Report would be made available shortly to the Government of Lesotho and political parties, and to all other Commonwealth governments.

The Secretary-General had welcomed the Group's main conclusions that the outcome of the election reflected a free expression of the will of the people of Lesotho, and that the success of the election owed much to their patience, dignity and determination.

Lord Carlisle said that the Secretary-General had asked him to convey his warm congratulations to the people of Lesotho for taking full advantage of the long-awaited opportunity to select a government of their choice through a democratic election.

Lord Carlisle added that the Secretary-General had also requested that he remain in Lesotho with a number of his Commonwealth colleagues from the Observer Group to witness the formal transfer of power from the Military Council to the new civilian Government.

Maseru
1 April 1993

ANNEX X

London Agreed Statement of 5 June 1992



Commonwealth News Release

92/18

5 June 1992

AGREED STATEMENT

The Chairman of the Military Council, H E Major-General Elias Ramaema, and H M Moshoeshoe II met today at the Commonwealth Secretariat under the auspices of the Commonwealth Secretary-General, Chief Emeka Anyaoku, to agree a basis for the return of His Majesty to Lesotho.


It was agreed that His Majesty's early return to Lesotho should proceed in a manner which enhances the prospects for greater peace, stability and national reconciliation. The achievement of this objective implied the continuation in office of the present administration, the protection of the integrity of the current process of democratisation leading to national elections on 28 November 1992 and the arrangements put in place for it and that the Government would have a hand in the arrangements and preparations for the return of His Majesty. Both sides undertook to initiate consultations with all interested parties in order to facilitate His Majesty's early return to Lesotho which should take place no later than 1 August 1992.

In the spirit of the discussions which led to the agreement, the parties committed themselves to work with all practicable speed to expedite its implementation. In the context, the Joint Committee appointed in Maseru on 22 May 1992 would be reconvened as the machinery for follow-up action.

Issued by the Information Division, Commonwealth Secretariat, Marlborough House, Pall Mall, London SW1Y 5HX, Britain. Tel: 071-839 3411; Fax: 071-930 0827; Telex: 27678

ANNEX XI


Voter Education Sample Leaflet




**MOLAETSA O TSOANG
OFISING EA LIKHETHO
MOKHOA OA HO KHETHA**

**MESSAGE FROM THE
ELECTORAL OFFICE**

HOW TO VOTE




**Khetho ea hau e u la maha
Your vote is your power**




1

**E EA HO PAKI EA MOLAO
REPORT TO THE OFFICIAL WITNESS**




3

**HLAHOBA LEBITSO LA HAU
INSPECTION OF YOUR NAME**




5

**KENA LEKUNUTUNG U
KHETHE: HA U QETILE
GO INTO THE POLLING BOOTH
VOTE ... AND**




7

**KENYA
MONOANA
ENKENG
DIP YOUR FINGER IN THE INK**



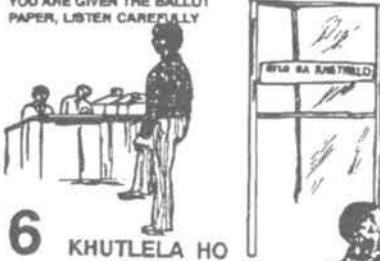
2

**FETELA HLAHLOBONG
EA LEBONE
PASS TO THE INSPECTION
OF THE FINGER**




4

**U FUOA PAMPIRI EA
HO KHETHA MAMELA
HANTLE PELE U KHETHA
YOU ARE GIVEN THE BALLOT
PAPER, LISTEN CAREFULLY**




6

**KHUTLELA HO
MOTSAMAI SI
OA LIKHETHO
GO BACK TO THE PRESIDING
OFFICER SHOW HIM/HER YOUR
FOLDED BALLOT.**



8

**AKHELA KHETHO
EA HAU KA LEBOKO SENG
CAST YOUR VOTE 51**



9

**TSOELA KANTLE
U KHUTSITSE
GO OUTSIDE QUIETLY**

*E phatlalalitsoe ke Ofisi ea Likhetho: P/Bag 20025, Maseru West Tel: 324991
Published by the Electoral Office: P/Bag 20025, Maseru West Tel: 324991*

ANNEX XII

Model of Ballot Paper

BALLOT PAPER
NO. 1010101

BALLOT PAPER
NO. 1010101

KINGDOM OF LESOTHO
 NATIONAL ASSEMBLY ELECTION ORDER 1992
 CONSTITUENCY OF P.D. NO.
 IDENTIFYING NO. OF ELECTOR

NATIONAL ASSEMBLY ELECTION FOR THE
 CONSTITUENCY OF
 HELD ON 28th November 1992
 POLLING DIVISION NO.

SE KE OA MENA MOLENG ONA






DO NOT FOLD BEYOND THIS LINE

Ea hloko, mokhoa oa ho khetha

Khetha Mokhethoa a le mong ka ho etsa letsoelo kapa ka hare leboakose le hau le lebitso le mokhethoa kapa letsoelo le moleo le notho eo u molhethang. Se ke oa ngola letho pampiring eo u khethang ka eona e tsa etsa hore ho tsejoe hore ke ea hau.

(Voting instructions, read carefully)

Vote for one candidate by placing a tick or cross or any mark in the blank square next to the name and official symbol of the candidate for whom you wish to vote. Do not write anything on the ballot paper that will enable you to be identified.

CANDIDATE'S NAME LEBITSO LA MOKHETHOA	POLITICAL ORG. OR IND. MOKHA OA LIPOLITIKI EA IKEMETSENG	SYMBOL LETŠOAO	MARK TŠOAEA
KHOHO NTSOAKI	WHITE PARTY		<input type="checkbox"/>
LETIMA MOLLO	RED PARTY		<input type="checkbox"/>
MOHAU SELLO	YELLOW PARTY		<input type="checkbox"/>
THABANG JOSEPH	BLUE PARTY		<input type="checkbox"/>
VAKELE LEOMA	INDEPENDENT EA IKEMETSENG		<input type="checkbox"/>